

February 2, 1999

# SENATE BILL No. 215

DIGEST OF SB 215 (Updated February 1, 1999 2:37 pm - DI 87)

Citations Affected: IC 36-7.

**Synopsis:** Siting of telecommunications towers. Allows a municipality or county that exercises or does not exercise planning and zoning powers to regulate the placement, construction, and modification of a telecommunications tower that is: (1) placed, constructed, or substantially modified after May 8, 1999; and (2) for which local approval has not been obtained before May 8, 1999. Provides that if a person must obtain permission: (1) from a zoning authority to place or construct a telecommunications tower in a location where the tower is not a permitted use; or (2) from a local unit to place or construct a telecommunications tower on real property, the person must provide notice by certified mail to each owner of real property that is (Continued next page)

Effective: Upon passage.

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January 6, 1999, read first time and referred to Committee on Governmental and Regulatory Affairs.

January 28, 1999, amended, reported favorably — Do Pass.
February 1, 1999, read second time, amended, ordered engrossed.



### **Digest Continued**

contiguous to, or not more than 100 feet from, the real property where the tower will be located and to each airport located within five miles of the proposed location of the tower. Provides additional notice requirements. Provides that a person applying for a permit to place, construct, or modify a telecommunications tower may appeal the decision of the board of zoning appeals or the legislative body to the Indiana utility regulatory commission. Provides that the law does not affect a person's right to directly appeal the decision of the board of zoning appeals or the legislative body to a court in accordance with federal law. Provides that Indiana law concerning the regulation of tall structures or a local airspace ordinance, supersede this act in the event of a conflict.





First Regular Session 111th General Assembly (1999)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 1998 General Assembly.

# **SENATE BILL No. 215**

A BILL FOR AN ACT to amend the Indiana Code concerning local government.

Be it enacted by the General Assembly of the State of Indiana:

1	SECTION 1. IC 36-7-5.2 IS ADDED TO THE INDIANA CODE
2	AS A <b>NEW</b> CHAPTER TO READ AS FOLLOWS [EFFECTIVE
3	UPON PASSAGE]:
4	Chapter 5.2. Telecommunications Towers in Areas With
5	Planning and Zoning
6	Sec. 1. This chapter applies to a telecommunications tower that:
7	(1) is placed, constructed, or substantially modified after May
8	8, 1999; and
9	(2) for which local approval has not been obtained before May
10	8, 1999.
11	Sec. 2. As used in this chapter, "authority" refers to the
12	planning and zoning authority of a local unit.

Sec. 3. As used in this chapter, "commission" refers to the

Sec. 4. As used in this chapter, "local unit" means a

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Indiana utility regulatory commission.



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1	municipality or county that exercises planning and zoning powers
2	under IC 36-7-4.
3	Sec. 5. As used in this chapter, "person" means an individual,
4	agency, governmental entity, partnership, corporation, limited
5	liability company, association, or other entity of any character.
6	Sec. 6. As used in this chapter, "public utility" has the meaning
7	set forth in IC 8-1-2-1.
8	Sec. 7. As used in this chapter, "telecommunications" means the
9	electronic transmission, between or among points specified by the
10	user, of information of the user's choosing without change in the
11	form or content of the information sent and received.
12	Sec. 8. As used in this chapter, "telecommunications service"
13	means the making of telecommunications available to the public
14	for a fee.
15	Sec. 9. (a) As used in this chapter, "telecommunications tower"
16	means:
17	(1) a freestanding structure; or
18	(2) a structure to be attached to a building or other structure;
19	that is proposed to be owned or principally used by a public utility
20	engaged in the provision of telecommunications services.
21	(b) The term includes a microwave tower, cellular telephone and
22	wireless communications tower, tower for the transmission of
23	paging services, and tower for the transmission of personal
24	communications services.
25	(c) The term does not include the following:
26	(1) A tower or a structure attached to a tower, a building, or
27	other structure that is used for the broadcast of radio or
28	television services.
29	(2) A utility pole.
30	(3) A satellite dish.
31	Sec. 10. This chapter does not apply to a local unit's
32	management of a right-of-way.
33	Sec. 11. Except as provided in section 12 of this chapter, this
34	chapter does not confer power on a local unit with respect to the
35	location, erection, construction, reconstruction, change, alteration,
36	maintenance, removal, use, or enlargement of buildings, structures
37	or facilities of a public utility, whether publicly or privately owned,
38	or the use of land by a public utility for the operation of its
39	business.
40	Sec. 12. (a) Except as provided in subsection (b) and subject to
41	47 U.S.C. 332(c)(7)(B), a local unit may by ordinance or resolution

elect to regulate the placement, construction, and substantial



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1	modification of a telecommunications tower.
2	(b) This chapter does not confer power on a local unit with
3	respect to the maintenance or use of a telecommunications tower
4	or a modification that would not substantially increase the tower's
5	height.
6	Sec. 13. (a) If a person is required to obtain a permit or other
7	approval from an authority under the local planning and zoning
8	laws to place or construct a telecommunications tower in a location
9	for which a telecommunications tower is not a permitted use under
10	the local planning laws or ordinances then in effect, the person
11	shall provide written notice by certified mail to:
12	(1) each owner of real property as shown on the county
13	auditor's current tax list whose real property is located:
14	(A) contiguous to; or
15	(B) not more than one hundred (100) feet from;
16	the property on which the telecommunications tower is
17	proposed to be located; and
18	(2) each airport that is located within five (5) miles of the
19	proposed location of the tower.
20	(b) The notice under subsection (a) may be given in addition to
21	any other notice required by law.
22	Sec. 14. The notice required under section 13 of this chapter
23	must include the following:
24	(1) A statement of the person's intent to place or construct the
25	telecommunications tower on real property.
26	(2) A description of the real property where the
27	telecommunications tower is proposed to be located sufficient
28	to identify the proposed location.
29	(3) A statement that the person is applying for permission
30	from the local unit to place or construct the
31	telecommunications tower on real property.
32	(4) Any other information required by the authority and
33	reasonably necessary for the authority's consideration of the
34	application.
35	Sec. 15. (a) The authority may not approve the placement or
36	construction of a telecommunications tower until the person
37	provides proof to the authority that the person provided the notice
38	required under this chapter.
39	(b) The authority shall determine the form of proof required to
40	be submitted to the authority under this section.
41	Sec. 16. If the notice is returned unclaimed or refused, the

 $person\,shall\,mail\,the\,notice\,by\,regular\,mail.\,The\,failure\,of\,delivery$ 



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1	of the notice does not invalidate the notice.
2	Sec. 17. (a) The local unit may collect a reasonable fee for the
3	issuance of a permit or other approval under this chapter.
4	(b) A fee under subsection (a) may not exceed the lesser of the
5	following:
6	(1) The administrative cost of processing the permit or
7	approval application.
8	(2) The fee charged by the local unit for a petition for a
9	variance or special exception from a zoning ordinance.
10	Sec. 18. (a) The local unit shall render a decision upon the
11	request for a permit within a reasonable period of time after the
12	request is filed with the local unit as set forth in 47 U.S.C. 332.
13	(b) A person applying for a permit to place, construct, or modify
14	a telecommunications tower may appeal the decision of the
15	authority's board of zoning appeals on the permit application to
16	the commission not later than ten (10) days after the date of the
17	decision of the board of zoning appeals.
18	(c) The commission shall expedite the appeal and issue a
19	decision not later than ten (10) days after the date the appeal is
20	received by the commission.
21	(d) A person who files an appeal with the commission under this
22	section may appeal the commission's decision by filing an action in
23	a court of competent jurisdiction as set forth in 47 U.S.C. 332.
24	Sec. 19. This chapter does not affect a person's right to directly
25	appeal a decision of the authority's board of zoning appeals to a
26	court. The appeal must be made in accordance with 47 U.S.C.
27	332(c)(7)(B).
28	Sec. 20. If there is a conflict between this chapter and IC 8-21-10
29	or an airspace ordinance of a local unit, IC 8-21-10 or the local
30	airspace ordinance supersede this chapter.
31	SECTION 2. IC 36-7-5.3 IS ADDED TO THE INDIANA CODE
32	AS A <b>NEW</b> CHAPTER TO READ AS FOLLOWS [EFFECTIVE
33	UPON PASSAGE] :
34	Chapter 5.3. Telecommunications Towers in Areas Without
35	Planning and Zoning
36	Sec. 1. This chapter applies to the following:
37	(1) A local unit that does not exercise planning and zoning
38	powers under IC 36-7-4.
39	(2) A telecommunications tower:
40	(A) that is placed, constructed, or substantially modified
41	after May 8, 1999; and
42	(B) for which local approval has not been obtained before



1	May 8, 1999.
2	Sec. 2. As used in this chapter, "commission" refers to the
3	Indiana utility regulatory commission.
4	Sec. 3. As used in this chapter, "legislative body" means a
5	legislative body of a local unit.
6	Sec. 4. As used in this chapter, "local unit" means a
7	municipality or county.
8	Sec. 5. As used in this chapter, "person" means an individual,
9	agency, governmental entity, partnership, corporation, limited
10	liability company, association, or other entity of any character.
11	Sec. 6. As used in this chapter, "public utility" has the meaning
12	set forth in IC 8-1-2-1.
13	Sec. 7. As used in this chapter, "telecommunications" means the
14	electronic transmission, between or among points specified by the
15	user, of information of the user's choosing without change in the
16	form or content of the information sent and received.
17	Sec. 8. As used in this chapter, "telecommunications service"
18	means the making of telecommunications available to the public
19	for a fee.
20	Sec. 9. (a) As used in this chapter, "telecommunications tower"
21	means:
22	(1) a freestanding structure; or
23	(2) a structure to be attached to a building or other structure;
24	that is proposed to be owned or principally used by a public utility
25	engaged in the provision of telecommunications services.
26	(b) The term includes a microwave tower, cellular telephone and
27	wireless communications tower, tower for the transmission of
28	paging services, and tower for the transmission of personal
29	communications services.
30	(c) The term does not include the following:
31	(1) A tower or structure attached to a tower, a building, or
32	other structure that is used for the broadcast of radio or
33	television services.
34	(2) A utility pole.
35	(3) A satellite dish.
36	Sec. 10. This chapter does not apply to a local unit's
37	management of a right-of-way.
38	Sec. 11. Except as provided in section 12 of this chapter, this
39	chapter does not confer power on a local unit with respect to the
40	location, erection, construction, reconstruction, change, alteration,
41	maintenance, removal, use, or enlargement of buildings, structures,

or facilities of a public utility, whether publicly or privately owned,



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1	or the use of land by a public utility for the operation of its
2	business.
3	Sec. 12. (a) Except as provided in subsection (b) and subject to
4	47 U.S.C. 332(c)(7)(B), a local unit may by ordinance or resolution
5	elect to regulate the placement, construction, and substantial
6	modification of a telecommunications tower.
7	(b) This chapter does not confer power on a local unit with
8	respect to the maintenance or use of a telecommunications tower
9	or a modification that would not substantially increase the tower's
10	height.
11	Sec. 13. (a) A local unit may require a person to obtain a permit
12	from the legislative body before placing, constructing, or modifying
13	a telecommunications tower.
14	(b) The local unit may collect a reasonable fee for the issuance
15	of a permit or other approval under this chapter.
16	Sec. 14. (a) A person shall provide written notice that the person
17	is applying for a permit from the legislative body to place or
18	construct a telecommunications tower. The notice must be sent by
19	certified mail to:
20	(1) each owner of real property as shown on the county
21	auditor's current tax list whose real property is located:
22	(A) contiguous to; or
23	(B) not more than one hundred (100) feet from;
24	the property on which the telecommunications tower is
25	proposed to be located; and
26	(2) each airport that is located within five (5) miles of the
27	proposed location of the tower.
28	(b) The notice under subsection (a) may be given in addition to
29	any other notice required by law.
30	(c) Subject to the notice requirements set forth in this chapter,
31	the legislative body may prescribe rules to govern the provision of
32	notice by an applicant under this section.
33	Sec. 15. The notice required under section 14 of this chapter
34	must include the following:
35	(1) A statement of the person's intent to place or construct the
36	telecommunications tower on real property.
37	(2) A description of the real property where the
38	telecommunications tower is proposed to be located sufficient
39	to identify the proposed location.
40	(3) A statement that the person is applying for permission
41	from the local unit to place or construct the
42	telecommunications tower on real property.



1	(4) Any other information required by the legislative body	
2	and reasonably necessary for the legislative body's	
3	consideration of the application.	
4	Sec. 16. (a) The legislative body may not approve a permit until	
5	the person provides proof to the legislative body that the applicant	
6	provided the notice required under this chapter.	
7	(b) The legislative body shall determine the form of proof	
8	required to be submitted to the legislative body under this section.	
9	Sec. 17. If the notice is returned unclaimed or refused, the	
10	person shall mail the notice by regular mail. The failure of delivery	
11	of the notice does not invalidate the notice.	
12	Sec. 18. (a) The local unit shall render a decision upon the	
13	request for a permit within a reasonable period of time after the	
14	request is filed with the local unit as set forth in 47 U.S.C. 332.	
15	(b) A person applying for a permit to place, construct, or modify	
16	a telecommunications tower may appeal the legislative body's	
17	decision on the permit application to the commission not later than	
18	ten (10) days after the date of the legislative body's decision.	
19	(c) The commission shall expedite the appeal and issue a	
20	decision not later than ten (10) days after receiving the appeal.	
21	(d) A person who files an appeal with the commission under this	
22	section may appeal the commission's decision by filing an action in	
23	a court of competent jurisdiction as set forth in 47 U.S.C. 332.	
24	Sec. 19. This chapter does not affect a person's right to directly	
25	appeal a decision of the legislative body to a court. The appeal must	
26	be made in accordance with 47 U.S.C. 332(c)(7)(B).	
27	Sec. 20. If there is a conflict between this chapter and IC 8-21-10	
28	or an airspace ordinance of a local unit, IC 8-21-10 or the local	V
29	airspace ordinance supersede this chapter.	
30	SECTION 3. An emergency is declared for this act.	



### COMMITTEE REPORT

- Mr. President: The Senate Committee on Governmental and Regulatory Affairs, to which was referred Senate Bill No. 215, has had the same under consideration and begs leave to report the same back to the Senate with the recommendation that said bill be AMENDED as follows:
  - Page 1, line 6, after "that" insert ":".
  - Page 1, delete line 7, begin a new line block indented and insert:
    - "(1) is placed, constructed, or substantially modified after May 8, 1999; and
    - (2) for which local approval has not been obtained before May 8, 1999.".
- Page 2, line 38, after "may" insert "by ordinance or resolution elect to".
  - Page 2, line 39, after "and" insert "substantial".
  - Page 3, line 7, delete "each owner of real" and insert ":".
- Page 3, delete lines 8 through 13, begin a new line block indented and insert:
  - "(1) each owner of real property as shown on the county auditor's current tax list whose real property is located:
    - (A) contiguous to; or
  - (B) not more than one hundred (100) feet from; the property on which the telecommunications tower is proposed to be located; and
  - (2) each airport that is located within five (5) miles of the proposed location of the tower.".
- Page 3, line 14, delete "The authority may require notice in addition to the notice" and insert "The notice under subsection (a) may be given in addition to any other notice required by law.".
  - Page 3, delete line 15.
  - Page 4, between lines 3 and 4, begin a new paragraph and insert:
- "Sec. 18. (a) The local unit shall render a decision upon the request for a permit within a reasonable period of time after the request is filed with the local unit as set forth in 47 U.S.C. 332.".
  - Page 4, line 4, delete "Sec. 18. (a)" and insert "(b)".
  - Page 4, line 8, delete "(b)" and insert "(c)".
  - Page 4, between lines 10 and 11, begin a new paragraph and insert:
- "(d) A person who files an appeal with the commission under this section may appeal the commission's decision by filing an action in a court of competent jurisdiction as set forth in 47 U.S.C. 332.".
  - Page 4, between lines 13 and 14, begin a new paragraph and insert:

"Sec. 20. If there is a conflict between this chapter and IC 8-21-10 or an airspace ordinance of a local unit, IC 8-21-10 or the local airspace ordinance supersede this chapter."

Page 4, line 22, delete "that is placed, constructed, or" and insert ":".

Page 4, delete line 23, begin a new line double block indented and insert:

- "(A) that is placed, constructed, or substantially modified after May 8, 1999; and
- (B) for which local approval has not been obtained before May 8, 1999.".

Page 5, line 26, after "may" insert "by ordinance or resolution elect to".

Page 5, line 27, after "and" insert "substantial".

Page 5, line 40, delete "each owner of real property, as shown on the" and insert ":".

Page 5, delete lines 41 through 42, begin a new line block indented and insert:

- "(1) each owner of real property as shown on the county auditor's current tax list whose real property is located:
  - (A) contiguous to; or
- (B) not more than one hundred (100) feet from; the property on which the telecommunications tower is proposed to be located; and
- (2) each airport that is located within five (5) miles of the proposed location of the tower.".

Page 6, delete lines 1 through 3.

Page 6, line 4, delete "The legislative body may require notice in addition to the" and insert "The notice under subsection (a) may be given in addition to any other notice required by law.".

Page 6, delete line 5.

Page 6, between lines 29 and 30, begin a new paragraph and insert:

"Sec. 18. (a) The local unit shall render a decision upon the request for a permit within a reasonable period of time after the request is filed with the local unit as set forth in 47 U.S.C. 332.".

Page 6, line 30, delete "Sec. 18. (a)" and insert "(b)".

Page 6, line 35, delete "(b)" and insert "(c)".

Page 6, between lines 36 and 37, begin a new paragraph and insert:

"(d) A person who files an appeal with the commission under this section may appeal the commission's decision by filing an action in a court of competent jurisdiction as set forth in 47 U.S.C. 332.".

Page 6, between lines 39 and 40, begin a new paragraph and insert:









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"Sec. 20. If there is a conflict between this chapter and IC 8-21-10 or an airspace ordinance of a local unit, IC 8-21-10 or the local airspace ordinance supersede this chapter.".

and when so amended that said bill do pass.

(Reference is to SB 215 as introduced.)

MERRITT, Chairperson

Committee Vote: Yeas 7, Nays 0.





### SENATE MOTION

Mr. President: I move that Senate Bill 215 be amended to read as follows:

Page 4, line 14, delete "authority's decision" and insert "**decision of the authority's board of zoning appeals**".

Page 4, line 16, delete "authority's decision." and insert "**decision of the board of zoning appeals.**".

Page 4, line 23, delete "This chapter does not affect a person's right to appeal" and insert "This chapter does not affect a person's right to directly appeal a decision of the authority's board of zoning appeals to a court. The appeal must be made in accordance with 47 U.S.C. 332(c)(7)(B)."

Page 4, delete lines 24 through 25.

Page 7, line 22, delete "This chapter does not affect a person's right to appeal" and insert "This chapter does not affect a person's right to directly appeal a decision of the legislative body to a court. The appeal must be made in accordance with 47 U.S.C. 332(c)(7)(B).".

Page 7, delete lines 23 through 24.

(Reference is to SB 215 as printed January 29, 1999.)

**GARD** 

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